Message Text

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E.O. 11652: N/A

TAGS: TPHY, SGEN, TH

SUBJECT: ARCHAEOLOGICAL AND CULTURAL PROPERTY

REF: BANGKOK 14287

- 1. DEPARTMENT APPRECIATES THAI CONCERN ABOUT PROTECTION OF ARCHAEOLOGICAL AND CULTURAL PROPERTY AND WOULD NOT WISH TO CLOSE DOOR ON POSSIBLE US-RTG BILATERAL TREATY. HOWEVER, BEFORE PURSUING BILATERAL TREATY ROUTE, WITH WHICH WE SEE CERTAIN DIFFICULTIES, WE WOULD ENCOURAGE RTG TO EXAMINE RECENT UNESCO CONVENTION ON CULTURAL PROPERTY AS A MEANS OF MEETING RTG CONCERNS. THAT CONVENTION REPRESENTS MAJOR MULTILATERAL EFFORT TO DEAL WITH PROBLEM ON GLOBAL BASIS, AND WE ARE HESITANT TO UNDERTAKE FURTHER BILATERAL INITIATIVE IN ADVANCE OF OPPORTUNITY TO GAUGE EFFECTIVENESS OF UNESCO CONVENTION. WE NOTE THAT RTG, WHILE A MEMBER OF UNESCO, IS NOT PARTY TO CONVENTION ON CULTURAL PROPERTY. (U.S. WILL RATIFY CONVENTION UPON ENACTMENT OF REQUIRED IMPLEMENTING LEGISLATION NOW PENDING BEFORE CONGRESS).
- 2. US IS IN FACT A PARTY TO ONLY ONE BILATERAL TREATY ON PROTECTION OF CULTURAL PROPERTY, THE US-MEXICAN TREATY OF LIMITED OFFICIAL USE

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JULY 17, 1970. WE CONSIDER THAT TREATY INAPPROPRIATE AS A

MODEL, HOWEVER, INASMUCH AS IT IS A PRODUCT OF UNIQUE SET OF CIRCUMSTANCES, INCLUDING ESPECIALLY LONG HISTORY OF COOPERATION BETWEEN USG AND GOM ALONG COMMON BORDER IN RECOVERY AND RETURN OF STOLEN VEHICLES UNDER TREATY

OF 1936, UPON WHICH 1970 CULTURAL PROPERTY TREATY PATTERNED. FYI. FURTHERMORE, COOPERATION OF DEPARTMENT OF JUSTICE ESSENTIAL TO SUCCESS OF THAT TREATY, AND DEPARTMENT OF JUSTICE HAS INDICATED THAT IT IS NOT PREPARED TO PERFORM SIMILAR FUNCTION WITH RESPECT TO COUNTRIES OTHER THAN MEXICO. END FYI SCOPE OF TREATY WITH MEXICO LIMITED TO OBJECTS OF "OUTSTANDING IMPORTANCE," A LIMITATION WHICH, FOR REASONS OF POLICY AND ADMINISTRATIVE CONVENIENCE, USG WOULD REQUIRE IN ANY FUTURE BILATERAL TREATY WHICH WE MIGHT CONSIDER.

- 3. RTG SHOULD BE AWARE THAT IN APPROPRIATE CASE US STATUTES, SUCH AS 18 U.S.C. 2314 (MAKING IT A CRIME TO KNOWINGLY TRANSPORT IN INTERSTATE OR FOREIGN COMMERCE STOLEN PROPERTY VALUED IN EXCESS OF \$5,000), HAVE BEEN USED TO EFFECT THE RECOVERY AND RETURN OF STOLEN ARTIFACTS. SHOULD THE RTG POSSESS INFORMATION OF ANY CASE POTENTIALLY FALLING WITHIN SCOPE OF THAT STATUTE, WE ARE VERY WILLING TO FORWARD SAME TO APPROPRIATE USG LAW ENFORCEMENT AGENCY FOR THEIR CONSIDERATION. MOREOVER, FEDERAL AND STATE COURTS OF COMPETENT JURISDICTION ARE OPEN TO FOREIGN GOVERNMENTS AS PLAINTIFFS IN CIVIL ACTIONS AIMED AT RECOVERY OF MATERIAL TO WHICH THEY CLAIM TITLE, IN ACCORDANCE WITH TRADITIONAL COMMON LAW PRINCIPLES.
- 4. WE ARE AIR POUCHING COPIES OF US-MEXICAN TREATY AND UNESCO CONVENTION FOR INFORMATION OF EMBASSY AND RTG. IN LIGHT OF FOREGOING, EMBASSY SHOULD MAKE CLEAR TO RTG INAPPROPRIATENESS OF US-MEXICAN TREATY AS MODEL FOR ANY USG-RTG BILATERAL. WE WOULD ENCOURAGE RTG TO EXAMINE RELEVANT US LAW AND UNESCO CONVENTION, WHICH WE BELIEVE MAY MEET THAI NEEDS. HOWEVER, WHILE WE ARE NOT ENTHUSIASTIC ABOUT BILATERAL TREATY, DEPARTMENT WOULD NOT WISH TO FORECLOSE CONSIDERATION OF RTG INITIATIVES IN THE LIMITED OFFICIAL USE

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EVENT ABOVE ALTERNATIVES UNSATISFACTORY TO THAIS. WE WOULD, OF COURSE, REQUIRE FURTHER INFORMATION ON NATURE AND SCOPE OF AGREEMENT ENVISIONED BY RTG. KISSINGER

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